
America's Challenge:

Domestic Security, Civil Liberties, and National Unity after September 11

Table of Contents

Foreword	1
Acknowledgements	2
Advisory Panel Members	3
Overview	4
Chapter One: The Effectiveness of Government Security Responses to September 11	9
The Threat	9
The Response	11
I. Measures to Control Entry into the United States	11
II. Monitoring of Foreigners and Immigration Enforcement in the United States	15
III. Community Reporting	17
IV. Intelligence Gathering in the United States	20
V. Intelligence Analysis and Interagency Coordination	31
Chapter Two: The Effect of Post-September 11 Domestic Security Actions on Civil Liberties	39
I. Introduction	39
II. Government Initiatives Based on National Origin	39
III. Abusive Detention Practices	52
IV. Further Deprivation of Procedural Safeguards: Secret Deportation Hearings, Secret Detentions, and Protective Orders	64
V. Delegation of Immigration Law Enforcement Authority	80
Chapter Three: The Effect of Post-September 11 Domestic Security Actions on National Unity	87
I. Impact of September 11 on Arabs and Muslims in America	87
II. Objective Measures of the Impact of September 11 on Minority Groups: Hate Crimes, Employment Discrimination, and Airline Discrimination	99
III. Historical Overview of the Targeting of Immigrant Communities During Periods of Domestic Security Crisis	111
Chapter Four: An Alternative Framework for Immigration Enforcement and Domestic Security	145
I. Mobilizing Intelligence and Information Capabilities	145
II. Protecting Borders	147
III. Supporting Law Enforcement and Law Enforcement Cooperation	148
IV. Engaging Arab- and Muslim-American Communities	150
Findings and Recommendations	153
I. Findings	153
II. Recommendations	155
Glossary of Key Terms and Programs	161
Appendices: <i>(published separately)</i>	
A. Summary of Statistical Analysis of Detainee Summaries	
B. Detainee Summaries	
C. Endnotes of Detainee Summaries	
D. Statistical Charts of Detainees	
E. Statistical Analysis of Detainee Summaries	
F. Chronology of Events Since September 11, 2001, Related to Immigration and National Security	
G. List of Relevant News Articles	